

### ATTACHMENT 3

#### CONSISTENCY CORRECTIONS IN RELATION TO HARMONIZATION OF FRUIT FLY STANDARDS

(Developed by the TPF, October 2015; approved by SC May 2016 pending CPM-13 decision on reorganization)

#### ANNEX 3 (PHYTOSANITARY PROCEDURES FOR FRUIT FLY (~~TEPHRITIDAE~~) MANAGEMENT) (2015) OF ISPM 26

**Instructions:** Changes to the text are shown in "track change" mode. If paragraphs are to be moved, this is indicated by "Move [para] to before / after [para]".

Para. No.	Proposal for consistency change (underline = addition; strikethrough = deletion)	Explanation for change
[1]	<del>This annex was adopted by the Tenth Session of the Commission on Phytosanitary Measures in March 2015.</del> This annex is a prescriptive part of the standard.	The adoption statement appears at the start of the core ISPM.
[2]	<b>ANNEX 3: Phytosanitary procedures for fruit fly (<del>Tephritidae</del>) management (2015)</b>	The panel agreed to include "Tephritidae" only in the titles of the core ISPMs.
[3]	This annex provides guidance <del>lines</del> for the application of phytosanitary procedures for fruit fly management.	Editorial change for consistency.
[4]	Various phytosanitary procedures are used for fruit fly suppression, containment, eradication and exclusion. These procedures may be applied to establish and maintain <del>fruit fly pest free areas (FF-PFAs)</del> (this standard), <del>as well as and to</del> develop a systems approaches for fruit flies, <del>which may include the establishment and maintenance of fruit fly</del> areas of low pest prevalence <del>for fruit flies</del> (FF-ALPPs) (ISPM 35 (Systems approach for pest risk management of fruit flies (Tephritidae)), <del>and (ISPM 30 (Establishment of areas of low pest prevalence for fruit flies (Tephritidae)));</del>	Text modified to align with the proposed reorganization of ISPM 30 to Annex 1 of ISPM 35 and to clarify that FF-ALPPs may be an option under a systems approach to ensure consistency with the reorganization of the standards.  Editorial corrections (FF-PFA was defined in the core standard and IPPC Style Guide now advises not to redefine in component documents).
[5]	The phytosanitary procedures include mechanical and cultural controls, insecticide bait application technique (BAT), bait stations, male annihilation technique (MAT), mass trapping, sterile insect technique (SIT), biological control, and controls on the	

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	movement of regulated articles. Many of these procedures can be environmentally friendly alternatives to insecticide application for managing fruit flies.	
[6]	<b>1. Objectives of Fruit Fly Management Strategies</b>	
[7]	The four strategies used to manage target fruit fly populations are suppression, containment, eradication and exclusion. One or more of these strategies can be used depending on the circumstances and objectives. The corresponding phytosanitary procedures used for fruit fly management should take into account the phytosanitary import requirements of the importing country, fruit fly status in the target area, hosts, host phenology and host susceptibility, pest biology, and economic and technical feasibility of the available phytosanitary procedures, as relevant.	
[8]	<b>1.1 Suppression</b>	
[9]	Suppression strategies may be applied for purposes such as to:	
[10]	- reduce a target fruit fly population to below an acceptable level	
[11]	- establish an FF-ALPP (ISPM 22 ( <i>Requirements for the establishment of areas of low pest prevalence</i> ); ISPM <del>30</del> <u>35</u> )	
[12]	- implement a corrective action in an FF-ALPP when the specified level of low pest prevalence has been exceeded (ISPM 22; ISPM <del>35</del> <u>0</u> )	
[13]	- reduce a target fruit fly population in order to achieve a specified pest population level that can be used as part of a systems approach (ISPM 14 ( <i>The use of integrated measures in a systems approach for pest risk management</i> ); ISPM 35)	
[14]	- precede, as part of a process, target fruit fly population eradication in order to establish an FF-PFA <del>r</del> (ISPM 4).	Editorial correction (remove full stop).
[15]	<b>1.2 Containment</b>	
[16]	Containment strategies may be applied for purposes such as to:	

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[17]	- prevent the spread of a target fruit fly from an infested area to an adjacent FF-PFA	
[18]	- contain an incursion of a target fruit fly into non-infested areas	
[19]	- protect, as a temporary measure, individual areas where target fruit flies have been eradicated as part of an ongoing eradication programme in a larger area.	
[20]	<b>1.3 Eradication</b>	
[21]	Eradication strategies may be applied for purposes such as to:	
[22]	- eliminate a fruit fly population in order to establish an FF-PFA (ISPM 4)	
[23]	- eliminate an incursion of a <del>quarantine</del> fruit fly <u>species that is a quarantine pest</u> before establishment can occur (this may be part of a corrective action plan in an FF-PFA if the target fruit fly species is detected).	Editorial correction (for clarity).
[24]	<b>1.4 Exclusion</b>	
[25]	Exclusion strategies may be applied to prevent the introduction of a fruit fly into an FF-PFA.	
[26]	<b>2. Requirements for the Application of the Phytosanitary Procedures</b>	
[27]	The following requirements should be considered when applying phytosanitary procedures for fruit fly management:	
[28]	<b>2.1 Fruit fly identification capabilities</b>	
[29]	Accurate identification of the target fruit fly species should be ensured so that the appropriate strategies and phytosanitary procedures can be selected and applied. <del>National plant protection organizations (NPPOs)</del> should have access to trained personnel to identify detected specimens of adult and, where possible, immature stages of the target fruit fly species in an expeditious manner (ISPM 6 ( <i>Guidelines</i>	Editorial correction.

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	<i>for surveillance</i> )).	
[30]	<b>2.2 Knowledge of fruit fly biology</b>	
[31]	The biology of the target fruit fly species should be known in order to determine the appropriate strategy to address its management and select the phytosanitary procedures that will be applied. Basic information on the target fruit fly species may include life cycle, hosts, host sequence, host distribution and abundance, dispersal capacity, geographical distribution and population dynamics. The climatic conditions may also affect the strategy adopted.	
[32]	<b>2.3 Area delimitation</b>	
[33]	The area in which the phytosanitary procedures will be applied should be delimited. Geographical characteristics and host distribution within this area should be known.	
[34]	<b>2.4 Stakeholder participation</b>	
[35]	Successful implementation of fruit fly phytosanitary procedures requires active and coordinated participation of interested and affected groups, including government, local communities and industry.	
[36]	<b>2.5 Public awareness</b>	
[37]	An ongoing public awareness programme should be put in place to inform interested and affected groups about the pest risk and phytosanitary procedures that will be implemented as part of the fruit fly management strategy. Such a programme is most important in areas where the risk of introduction of the target fruit fly species is high. For the success of the management programme it is important to have the support and participation of the public (especially the local community) within the management programme area and of individuals who travel to or through the area.	Editorial correction (for clarity, so as not to be confused with public awareness programme).

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[38]	<b>2.6 Operational plans</b>	
[39]	An official operational plan that specifies the required phytosanitary procedures should be developed. This operational plan may include specific requirements for the application of phytosanitary procedures and describe the roles and responsibilities of the interested and affected groups (ISPM 4; ISPM 22).	
[40]	<b>3. Phytosanitary Procedures Used in Fruit Fly Management Strategies</b>	
[41]	Fruit fly management strategies may involve the use of more than one phytosanitary procedure.	
[42]	Phytosanitary procedures may be applied in an area, at a place of production or at a production site; during the pre- or post-harvest period; at the packing house; or during shipment or distribution of the commodity. Pest free areas, <u>pest free</u> places of production and <u>pest free</u> production sites may require the establishment and maintenance of an appropriate buffer zone. Appropriate phytosanitary procedures may be applied in the buffer zone if necessary (this standard and ISPM 10 ( <i>Requirements for the establishment of pest free places of production and pest free production sites</i> )).	Editorial correction (not necessary but aids clarity).
[43]	<b>3.1 Mechanical and cultural controls</b>	
[44]	Mechanical and cultural control procedures may be applied in order to reduce the level of fruit fly populations. These controls include phytosanitary procedures such as orchard and field sanitation, fruit stripping, pruning, host plant removal or netting, fruit bagging, host-free periods, use of resistant varieties, trap cropping, ploughing and ground swamping.	
[45]	The effectiveness of field sanitation increases when the collection and disposal of fallen fruit are focused on the preferred hosts and are done continuously on an area-wide basis. For good results, collection and disposal should be done before, during	

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	and after harvest.	
[46]	Fruit that remains on the host plants after harvest, fruit rejected because of poor quality during harvest and packing, and fruit on host plants present in the surrounding area should be collected and safely disposed of (e.g. by deep burial).	
[47]	Elimination or maintaining a low level of vegetation at the place of production will facilitate collection of fallen fruit. In addition, when vegetation is kept low fallen fruit with larvae may be more exposed to direct sunlight and natural enemies, which will contribute to fruit fly larvae mortality.	
[48]	Bagging of fruit and use of exclusion netting can prevent fruit fly infestation of the fruit. Where used, bagging or exclusion netting should be carried out before the fruit becomes susceptible to fruit fly infestation.	
[49]	The pupae of many fruit flies can be targeted by disturbing the soil medium in which they pupate. This can be done by ground swamping (causing pupae anoxia) or ploughing (causing physical damage, desiccation to the pupae and exposing them to natural enemies).	
[50]	<b>3.2 Insecticide bait application technique</b>	
[51]	BAT uses an appropriate insecticide mixed together with a food bait. Commonly used food baits include attractants such as hydrolysed protein, high-fructose syrup and molasses, used alone or in combination. This technique is an effective control of adult fruit fly populations and reduces the negative impacts on non-target insects and the environment.	
[52]	Insecticide bait applications should start in time to target maturing adults and to prevent the infestation of fruit. For fruit protection this may be up to three months before the beginning of the harvesting season for fruit intended for export or on detection of the first adult flies or larvae in the field or urban area. Maturing adults should be targeted as this is when protein demands are at their highest. The number of and intervals between applications will depend on the characteristics of the target	

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	fruit fly species (biology, abundance, behaviour, distribution, life cycle, etc.), host phenology and weather conditions.	
[53]	Insecticide baits can be applied from the ground or from the air.	
[54]	<b>3.2.1 Ground application</b>	
[55]	Ground application of insecticide bait is usually used for relatively small production areas, such as individual orchards, or in urban areas.	
[56]	The insecticide bait should generally be applied on or inside the middle_ <u>to</u> -top part of the canopy of host and shelter plants, but specific application should relate to the height of the host plant. For low-growing host plants (e.g. cucurbits, tomatoes, peppers), the insecticide bait should be applied on taller plants surrounding the cultivated area that serve as shelter and a source of food. In FF-PFAs, as part of an emergency action plan to eliminate an outbreak, the insecticide bait can also be applied to non-host plants or other appropriate surfaces around the detection site.	Editorial correction.
[57]	<b>3.2.2 Aerial application</b>	
[58]	Aerial application of insecticide bait may be used on large production areas and in areas where hosts are scattered in patches over large areas of land. Aerial spraying may be more cost-effective than ground spraying for large-scale programmes, and a more uniform coverage of bait in the target area may be achieved. In some countries, however, aerial spraying may be subject_ <u>to</u> restrictions due to environmental considerations.	Formatting correction (removal of a non-breaking space).
[59]	Once the treatment area is selected, it may be defined using a georeferencing device and recorded in digitized maps using <del>geographical information systems (GIS)</del> software in order to ensure the efficient application of bait sprays and reduce the environmental impact.	Editorial correction (GIS was defined in the core standard).
[60]	To treat the target area, insecticide bait <del>applications</del> may not need to be applied as full coverage but only in some swathes, such as every second or third swathe. The	Editorial correction.

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	altitude and speed of aerial application should be adjusted to conditions such as bait viscosity and nozzle specifications, wind velocity, temperature, cloud cover and topography of the terrain.	
[61]	<b>3.3 Bait stations</b>	
[62]	Lure and kill devices known as “bait stations” may be a more environmentally_ friendly control procedure for fruit fly suppression than BAT. Bait stations consist of an attractant and a killing agent that may be contained in a device or directly applied to an appropriate surface. Unlike traps, bait stations do not retain the attracted fruit flies.	Editorial correction.
[63]	Bait stations are suitable for use in, for example, commercial fruit production operations, area-wide fruit fly management programmes, public areas and, in many cases, organic groves. Bait stations may be used in <del>fruit fly pest free areas</del> FF-PFAs for population suppression of localized and well-isolated outbreaks. In infested areas known to be fruit fly reservoirs and sources of incursions into FF-ALPPs and FF-PFAs, bait stations should be deployed at high densities.	Editorial correction.
[64]	It is recommended that the attractant used in the bait station be female-biased, thereby directly reducing the overall fruit infestation.	
[65]	<b>3.4 Male annihilation technique</b>	
[66]	MAT involves the use of a high density of bait stations consisting of a male lure combined with an insecticide to reduce the male population of target fruit flies to such a low level that mating is unlikely to occur (FAO, 20107).	Editorial correction.
[67]	MAT may be used for the control of those fruit fly species of the genera <i>Bactrocera</i> and <i>Dacus</i> that are attracted to male lures (cuelure or methyl eugenol). Methyl eugenol is more effective than cuelure for male annihilation of species attracted to these lures.	



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[68]	<b>3.5 Mass trapping</b>	
[69]	Mass trapping uses trapping systems at <u>a</u> high density to suppress fruit fly populations. In general, mass trapping procedures are the same as for <del>trappings</del> used for survey purposes (Appendix 1 <u>of this standard</u> ). Traps should be deployed at the place of production early in the season when the first adult flies move into the field and populations are still at low levels and should be serviced appropriately.	Text added so that the reference to Appendix 1 was clear. Editorial correction (for clarity and because “trapping procedures” were compared with traps, which was incorrect).
[70]	Trap density should be based on such factors as fruit fly density, physiological stage of the fruit fly, efficacy of the attractant and killing agent, phenology of the host and host density. The timing, layout and deployment of traps should be based on the target fruit fly species and host ecological data.	The panel noted that text on the distance from the leading edge of the infestation and risk assessment for FF-PFAs and FF-ALPPs should be added because they are important factors affecting trap densities, and that this should be considered when the standard is revised.
[71]	<b>3.6 Sterile insect technique</b>	
[72]	The <del>Sterile insect technique (SIT)</del> is a species-specific environmentally <u>-</u> friendly technique that can provide effective control of target fruit fly populations (FAO, 20 <u>1</u> 07).	Editorial corrections (SIT was defined earlier in this annex).
[73]	SIT is effective only at low population levels of the target species and may be used for:	
[74]	- suppression, where SIT may be a stand-alone phytosanitary procedure or combined with other phytosanitary procedures to achieve and maintain low population levels	
[75]	- containment, where SIT may be particularly effective in areas that are largely pest free (such as buffer zones) but that are subjected to regular pest entries from adjacent infested areas <del>.</del>	The panel noted that it would be appropriate to add text on the use of SIT as a preventative release to contain introductions or incursions of the pest into FF-PFAs, used in USA and in Mexico. This should be considered when the standard is revised. Editorial correction (remove the full point here if keeping the additional list points).

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[76]	- eradication, where SIT may be applied when population levels are low to eradicate the remaining population	
[77]	- exclusion, where SIT may be applied in endangered areas that are subject to high pest pressure from neighbouring areas.	The panel noted that it would be appropriate to add text on the use of SIT as a preventative release to contain introductions or incursions of the pest into FF-PFAs, used in USA and in Mexico. This should be considered when the standard is revised.
[78]	<b>3.6.1 Sterile fruit fly release</b>	
[79]	Sterile fruit flies may be released from the ground or from the air. Release intervals should be adjusted according to the longevity of the insect. Sterile fruit flies are generally released once or twice per week but the frequency of release may be influenced by circumstances such as pupae supply, staggered adult fly emergence and unfavourable weather. To establish sterile fruit fly release density, the quality of the sterile fruit flies, the level of the wild population and the desired sterile: wild fruit fly ratio should be considered.	
[80]	After release of the sterile fruit flies, trapping and identification of the sterile and wild flies should be performed in order to evaluate the effectiveness of the release procedure and also to prevent unnecessary corrective actions. Released sterile flies should be recaptured in the same traps that are used for detection of the wild population as this provides feedback on whether the desired sterile fruit fly density and sterile : wild fly ratio were attained (FAO, 20197).	Editorial correction.
[81]	Ground release may be used when aerial release is neither cost-effective nor efficient (i.e. discontinuous distribution or relatively small area), or where additional releases are required to provide a higher density of fruit flies for a particular reason (e.g. in areas where a specified level of <u>low</u> pest prevalence is exceeded).	Editorial correction.
[82]	Aerial release is more cost-effective than ground release for large-scale programmes and it provides a more uniform sterile fruit fly distribution than ground release, which may clump sterile fruit flies in localized sites or along release routes.	Editorial correction.

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	Once the release area is selected, it may be defined using a georeferencing device and recorded in digitized maps using GIS software: this will help ensure the efficient distribution of sterile flies. The most common methods for aerial release are chilled adult and paper bag systems (FAO, 20107).	
[83]	To determine the release altitude, several factors should be considered, including wind velocity, temperature, cloud cover, topography of the terrain, vegetation cover, and whether the target area is urban or rural. Release altitudes range from 200 to 600 m above ground level. However, lower release altitudes should be preferred, especially in areas subjected to strong winds (to prevent excessive sterile fruit fly or bag drift) and in areas where predation by birds is high and frequent. Release in the early morning, when winds and temperature are moderate, is preferable.	
[84]	<b>3.6.2 Sterile fruit fly quality control</b>	
[85]	Routine and periodic quality control tests should be carried out to determine the effect of mass rearing, irradiation, handling, shipment duration, holding and <del>releaser</del> <u>releasing</u> on the performance of the sterile fruit flies, according to desired quality parameters (FAO/IAEA/USDA, 2014).	Editorial correction.
[86]	<b>3.7 Biological control</b>	
[87]	Classic biological control may be used to reduce fruit fly populations. For further suppression, inundative release may be used. During inundative release, large numbers of natural enemies, typically parasitoids, are mass reared and released during critical periods to reduce pest populations. The use of biological control by inundation is limited to those biological control agents for which mass-rearing technology is available. The mass-reared natural enemies should be of high quality so that suppression of the target fruit fly population can be effectively achieved. The release of the biological control agents should be directed towards marginal and difficult to access areas that have high host density and that are known to be fruit fly reservoirs and sources of infestation for commercial fruit production or	

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	urban areas.	
[88]	<b>3.8 Controls on the movement of regulated articles</b>	
[89]	For FF-PFAs, and under certain circumstances for FF-ALPPs, controls on the movement of regulated articles should be implemented to prevent the entry or spread of target fruit fly species <u>(see details in Annex 1 of this standard)</u> .	Addition for easy reference.
[90]	<b>4. Materials Used in the Phytosanitary Procedures</b>	
[91]	The materials used in the phytosanitary procedures should perform effectively and reliably at an acceptable level for an appropriate period of time. The devices and equipment should maintain their integrity for the intended duration that they are deployed in the field. The attractants and chemicals should be certified or bio-assayed for an acceptable level of performance.	
[92]	<b>5. Verification and Documentation</b>	
[93]	The NPPO should verify the effectiveness of the chosen strategies (suppression, containment, eradication and exclusion) and relevant phytosanitary procedures. The main phytosanitary procedure used for verification is adult and larval surveillance, as described in ISPM 6.	
[94]	NPPOs should ensure that records of information supporting all stages of the suppression, containment, eradication and exclusion strategies are kept for at least <del>two years</del> <u>24 months</u> .	For consistency.  Months is more accurate than years because, while it seems unlikely, years could be confused as referring to calendar years; for example, records collected in March of one year could be interpreted as needing to be kept only until the end of the following year, which is not 24 months. Alternatively, “two years” could be more accurate as “two years from the date of collection”.

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[95]	<b>6. References</b>	
[96]	<p><b>FAO (Food and Agriculture Organization of the United Nations) / International Atomic Energy Agency (IAEA). 20107. <i>Guideline for packing, shipping, holding and release of sterile flies in area-wide fruit fly control programmes, Second edition</i>, by Zavala-López J.L. and Enkerlin W.R. (eds.). Rome, Italy. 140 pp.</b><del><i>Guidance for packing, shipping, holding and release of sterile flies in area-wide fruit fly control programmes</i>, ed. W. Enkerlin, ed. Joint FAO/IAEA (International Atomic Energy Agency) Programme of Nuclear Techniques in Food and Agriculture. FAO Plant Production and Protection Paper 190. Rome, FAO. 145 + vii pp.</del></p>	<p>The reference was replaced by a reference to the updated version:            FAO/IAEA. 2017. <i>Guideline for packing, shipping, holding and release of sterile flies in area-wide fruit fly control programmes, Second edition</i>, by Zavala-López J.L. and Enkerlin W.R. (eds.). Rome, Italy. 140 pp.</p>
[97]	<p><b>FAO/IAEA/USDA (Food and Agriculture Organization of the United Nations/International Atomic Energy Agency/United States Department of Agriculture). 2014. <i>Product quality control for sterile mass-reared and released tephritid fruit flies</i>. Version 6.0. Vienna, <del>IAEA</del>International Atomic Energy Agency. 164 pp.</b></p>	<p>Note: Version 7.0 will be available soon (to be checked when incorporating the changes into ISPM 26).</p>