Plant Health Regulation: Key aspects, best practices, recommendations and instruments to support governments (PCE)

IPPC Secretariat

27 July 2011

Barbados





Background

Multi-lateral convention

- > 177 contracting parties
- > 1951 (60th Anniversary)
- Technical agreement
- > 1979
- > 1997
 - Secretariat
 - WTO-SPS Agreement
 - Std Setting







Background cont.

Scope

- Plants and plant products
- Pests
- Conveyances
- Beneficial organisms
- Agriculture and environment
- Germplasm and research

Trade

Harmonization of measures







Mission

"Protecting the world's plant resources from pests"







IPPC and the WTO-SPS Agreement

One of the "three sisters" of international standard setting recognized by the SPS agreement

Identified in the WTO-SPS Agreement as the authority for plant health standards

Members shall play a full part in the relevant standard setting organization





IPPC and the WTO-SPS Agreement

Members shall base their phytosanitary measures on international standards or justify deviations through risk analysis

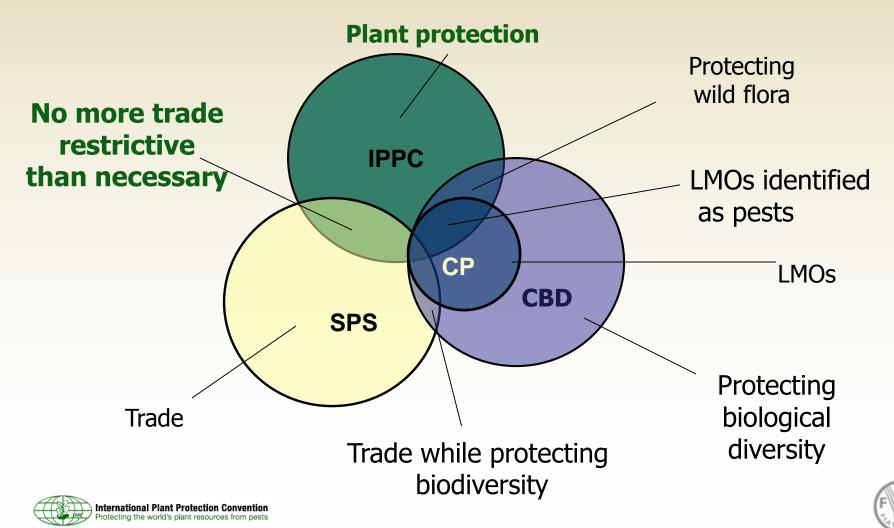
Standard setting organizations: Codex, OIE, IPPC

(Article 3 of the SPS Agreement, Harmonization)





International regulatory framework (cont.)



Regional Organizations

RPPO

- RPPOs are recognized in the convention
- Coordinate implementation in their regions
- Annual Technical Consultation of RPPOs;
 - All RPPOs meet to encourage inter-regional cooperation and help implement the IPPC work programme

RECs

Coordination

> No legal basis for implementation on behalf of countries





Governance

Commission on Phytosanitary Measures (CPM)



Bureau

Standards Committee (SC)

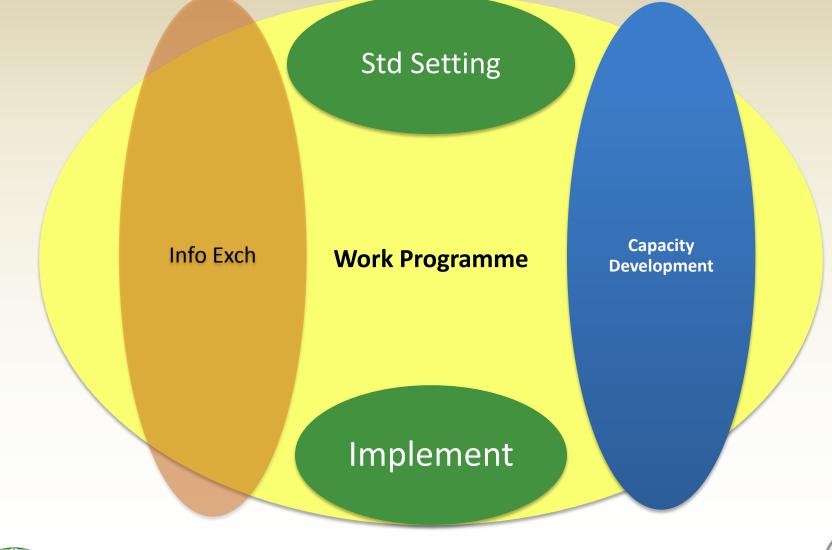
Subsidiary Body for Dispute Settlement (SBDS)

Secretariat





Protecting the world's plant resources from pests







Strategic Planning

IPPC Strategic framework: 10 years

- > Medium Term Plan: 4 years
- > Biennium
- Annual work plan

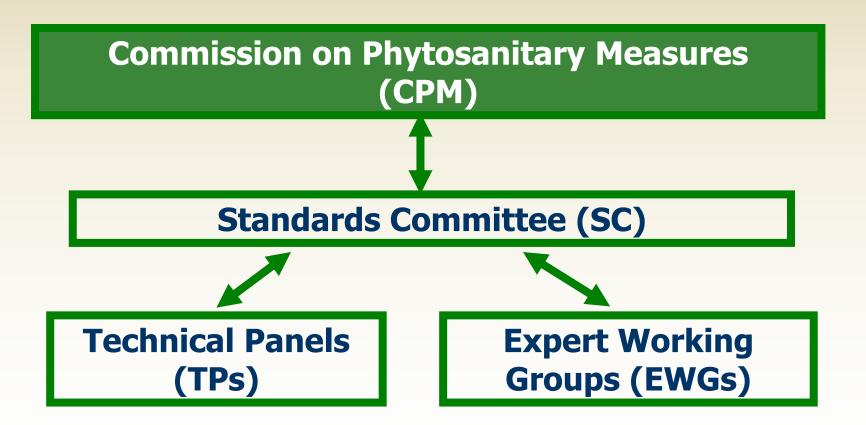
Strategic plans:

- Resource mobilization
- Standard setting
- Communication (including information exchange)
- Capacity development





Standard Setting







Standard Setting

Key function

Topics and priorities

Specifications

- **Expert Working Groups**
- **Standards Committee**
 - Technical panels

Member consultation



CPM





Standard Setting

Participatory

Transparent

Flexible

Continual improvement

➢ 3rd revision

Implementation guides







Opportunity to participate

Stage 1: New topic/Work programme

 New topic
 ← Members (NPPOs, RPPOs),

 SPS Secretary,
 other organization

 Review
 ← Region (SC)

 Work programme
 ← Contracting Parties (CPM)





Opportunity to participate (Cont')

Stage 2: Drafting

- Specification
- Comment
- Approve Spec Draft text Finalize draft

- ← <u>Region</u> (SC)
- ← <u>Members (</u>NPPOs,RPPOs)

international organizations

- ← <u>Region</u> (SC)
- ← <u>Experts</u>
- \leftarrow <u>Region</u> (SC)





Opportunity to participate (cont.)

Stage 3: Consultation

Comment ← <u>Members (</u>NPPOs, RPPOs),

international organizations

Revise draft \leftarrow <u>Region</u> (SC)

Stage 4: Adoption

Comment ← <u>Members (</u>NPPOs, RPPOs),

international organizations

Adopt ← <u>Contracting Parties</u> (CPM)





Information exchange

Separate from SPS obligations - additional

National reporting obligations

Contracting parties provide:

- Official contact points
- > Official information on pests and phytosanitary measures

IPPC Secretariat:

- Provides official documents (ISPMs, reports, etc.)
- Maintains the IPPC website <u>http://www.ippc.int</u>





International Phytosanitary Portal (IPP)

www.ippc.int

Official website of the IPPC, containing information such as:

- Official contact points for NPPOs
- Phytosanitary information from countries
 - Regulations, pest reports, structure of NPPOs, points of entry, etc
- Phytosanitary news

CPM work programme

Official documents (ISPMs, reports, etc.)

Related information from international organizations, RPPOs, etc.





Information Exchange

Increased access to crucial information

- Risk assessment
- Support decisions
- Reliability of information
- Transparency
- **Initiation of bilaterals**

Trust

Functional relationships







Capacity Development

Adopted National Phytosanitary Capacity Development Strategy

- Operational plan / log frame
- **EWG Capacity Development**
- Coordination
- **Quality assurance**
- Collaboration

Resources <u>www.phytosanitary.info</u>

> Projects, experts, consultants, training, implementation guidance





Dispute Settlement

Technical basis

Non-binding

Complementary to WTO system

Informal consultations

- Very successful
- Consultations, good offices, mediation, arbitration

Committee = formal process





Phytosanitary Capacity Evaluation (PCE) Tool

Personal assessments, consultants and questionnaires

> Often not systematic or objective

Consistent basis for evaluating national phytosanitary capacities

- > National capacity systematically measured against international obligations and norms
- Consistent with IPPC and SPS

Instrument to:

- guide capacity development needs
- measure progress in developing national phytosanitary capacity

3rd major revision

Applied in >90 countries





PCE

A National self diagnostic tool designed to:

- identification of the strengths and weaknesses of a national phytosanitary system
- Analyzes the strengths and weaknesses
- identify strategic directions and activities required to improve the situation over a 10-15 year period
- Identify national priorities
- Base for discussion with donors and trading partners
- > Allows development of a national project portfolio





PCE Scope

Targeted analysis of the National Plant Protection Organization

Involves private and public sectors

- all relevant institutions
- Encourages industry participation for relevance

Phytosanitary capacity rationalized against trading requirements

Logical rationale

National phytosanitary strategic plan, and national priorities, determined by overall national capacity and objectives





Modular

Operational environment

Inspection

Pest Response

Pest Diagnostic capabilities

Surveillance





Modular cont.



Institutional Issues

Pest Free Areas

Export Certification

Pest Risk Analysis





Implementation Review and Support System (IRSS)

Members do <u>NOT</u> want a compliance mechanism

Sticks seldom work

Encourage implementation

- ID gaps and provide solutions
- Facilitate implementation of IPPC and ISPMs

Two components

- ➢ Review
 - Evaluate implementation (IPPC & ISPMs)
 - Questionnaire, RPPOs, NPPOs Secretariat, other
- > Support
 - "Help Desk" for implementation





IRSS Help Desk

Crucial role

Support to national governments

- across all IPPC areas
- Used to identify gaps and weaknesses

Types of information:

- FAQs
- Guidance documentation
- Implementation documentation
- Training material (on-line and download)
- Experts database
- Projects database (... donors)





Sub-Regional Issues

Stronger regional coordination and cooperation

RPPO

- Coordination
- Training
- Facilitation of IPPC implementation / CD

What are your IPPC needs based on a systematic analysis?

What can we do to help / support?





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